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Security in Transition

COURSES OF ACTION SUBSEQUENT TO DEATH

1. Discredit the individuals and regime which succeed Stalin if they are unattractive to our interests.

a. By both overt and covert media, arouse suspicion, distrust, and hatred toward Stalin's successors, pointing out that their regime offers no improvement over the unfavorable aspects of the previous one. Targets should include principally USSR and Satellite states.

b. Without maligning Stalin directly by name, refresh memories of the unfavorable aspects of Soviet life in his regime—purges, collectivization of farms, forced labor, Secret Police persecution, etc. Cite references to low standards of living in USSR which might cause resentment or rebuttal. Target this propaganda to USSR and Satellite states.

c. Arouse suspicion, particularly in the Kremlin hierarchy, in Satellite countries, and such areas as Communist China, that Stalin's successor won't stay in power long and that cooperation with him should be withheld.

2. Take actions to reduce Army support of Soviet regime and to prevent Army to undertake liberation of the people.

a. Target propaganda to Soviet troops in occupation areas, Satellite countries, and Korea by air drops, mail, and through agent distribution.

b. Target propaganda

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b. Target propaganda at accessible troop concentrations in USSR — (reach troops guarding the extensive Soviet borders by barrage balloons, special radio broadcasting, and agents).

c. Conduct operations to reach and influence key Army leaders in Moscow.

(1) Influence Moscow military leaders to lead revolt by emphasizing in propaganda to Soviet occupation and border guard troops that the world will welcome Army liberation of the USSR. It can be assumed this information will return to Moscow in reports from commanding officers.

(2) Use Tito as an example of a military leader who defied Kremlin control to get a better deal for his people. Avoid this approach in Albania, Rumania, and other Tito-fearing countries.

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3. Take actions to influence Russian people to have faith and to help Army liberation of Russia.

a. Emphasize that conditions will never improve until a new group—i.e., the Army—takes over.

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(1) Spread this

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- (1) Spread this idea by covert radio.
  - (2) Use overt radio and press facilities for additional circulation by commenting on the widespread rumors and "wondering" about their validity and sources.
  - b. Utilize self-destroying airborne devices for propaganda distribution.
  - c. Utilize all available agent personnel to distribute material and circulate rumors.
  - d. In conjunction with other Free World countries, offer to open trade and economic negotiations favorable to Russia if a reasonable and trustworthy regime will take over to represent the Russian people.
4. Take actions to attract deviation of minority nationality groups in USSR and of Satellite countries.
- a. Use purges in Prague and elsewhere as examples of what can happen to Satellite leaders and use persecutions of Ukrainians and other Russian nationalities as examples of what can happen to USSR minorities.
  - b. Emphasize the "Great Russian supremacy" angle of Stalin's successors' regime in that it allows no representation from Satellite countries or ethnic groups.
  - c. Emphasize that the change of regime provides the opportune time for effective counterrevolution.

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5. Create "Russian

5. Create "Russian Liberation Legion" to serve as rallying point for and incentive to military liberation of the Russian people.

a. Establish widely-advertised headquarters--perhaps in Western Hemisphere--for this force, and enlistment stations in countries bordering the Iron Curtain.

b. Advertise the Legion as an asylum and a mission for defectors from the USSR.

c. Strengthen USSR Army confidence that U. S. will support liberation plans by providing concrete aid in planes and other military equipment to the Legion.

d. Utilize Legion for daring "commando raids" and other striking assaults against Soviet or orbit territory.

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### 3. Tasks

#### a. Prior to Death

##### (1) Immediately possible action:

###### (a) Soviet Union:

1. Direct action: NO capabilities.
2. Indirect action: See Soviet Zones and Satellites, below.

###### (b) Soviet Zones of Germany and Austria:

###### 1. Direct overt action:

a. Broadcasting. Over RIAS, ROT-WHISE-ROT, VOA, exploit the theme of the inevitability of Stalin's death and the disruption and the opportunities that will arise therefrom. Chief targets will be German and Soviet bureaucrats and military forces.

b. Consistent exploitation of same theme in newspapers and other press circulated in or from Berlin.

c. Calculated slips of the tongue by selected junior U. S. and foreign diplomatic and other government representatives (to be followed by deliberate official publicised apologies).

###### 2. Direct Covert Action:

a. Broadcasting. Exploit theme of death-disruption-opportunity through covert radio, in

German and

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German and Russian languages, emphasizing resistance and defection angles.

h. Rumors directed at GDR population, especially police, military forces, and bureaucrats. Stress Stalin's inevitable death, purges that will follow it, as they followed Lenin's, reprisals that will be inflicted on East Germany, and a notional Kremlin blueprint for annexing Germany into the Soviet empire.

g. Rumors directed at Soviet personnel in occupied zones. Themes used will stress Stalin's death to encourage defection and resistance, sow insecurity, scare security police personnel, and lay groundwork for persuading the Army that it has the power and duty to liberate the Russian people. Means used may include agents, surreptitious use of mails, false documents, and unauthorized distribution through regular trade channels to Soviet personnel.

d. Special techniques should be developed to communicate to the Soviet occupation forces the advantages of defecting from the USSR prior to Stalin's death in order to organize and participate in the military liberation of the Russian people. Security, counterespionage, and Politruk troops would be specialized targets.

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g. Compromise of selected Communist groups and leaders should be attempted by clandestine use of Soviet communication lines accessible through Berlin. Letters and telegrams can be sent expressing concern about Stalin's health, congratulations on his continued vitality, alarm at rumors that Malenkov, Beria, etc., etc., will succeed him, and other themes.

f. A particular project should be developed in connection with the railroad personnel shuttling between Frankfurt-on-Oder and Brest on the Soviet military trains. Under careful supervision and with proper timing, selected individuals should be utilized to spread rumors about Stalin and his successors. Similar attempts should be made to utilize Soviet pilots.

g. "Letters to the Editor" columns in Occupied Zone newspapers should be used.

h. At least one authoritative book discussing the topic, "After Stalin, What?" should be written and distributed as widely as possible through occupation zones.

(c) Eastern European Satellites:

1. Recent work

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**1. Direct covert action:**

a. Broadcasting. VOA can beam to the Satellites statements about Stalin's health and can stress the insecurity facing local Communist bosses in the event of Stalin's impending death and the opportunities this will provide the people for self-liberation. References to "good free days" before Communism should be used lavishly where they can be effective. Variations on liberation theme can be directed from time to time at Satellite armed forces.

**2. Direct covert action:**

a. Broadcasting. Clandestine radio outlets can be used to spread all variations of themes; regular radio stations can be used to circulate planted news items. Themes can be slanted for different groups—to cause dissatisfaction and encourage revolt among government workers; create confusion as to lines of authority in professional groups; incite dissatisfaction with collectivism among farmers, etc.

b. Clandestine circulation of pamphlets and periodicals can be directed at special groups. Intellectuals can be encouraged to doubt infallibility of Communist dictators; farmers shown contrasts between "free" agriculture and collectivist

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systems; women reached by child care, health, food, and other "women's interest" items that can carry propaganda messages.

2. Other clandestine operations should follow patterns above, under Direct Covert Actions, for Soviet Zones of Germany and Austria, with the difference that Soviet troops are negligible targets in Satellite countries.

(d) ~~Eastern Europe~~

1. ~~Direct and indirect actions:~~

Prior to Stalin's death, direct activities will be for the indirect effect upon the East and to weaken local CP's and promote the concepts of National Communism and Titoism. The idea that Stalin's death is the great opportunity to break away from the USSR will be stressed. Methods used will include conjecture technique on VOA and planted news items in press in key spots.

(e) ~~Near East and Pakistan:~~

Within the Moslem world the same techniques apply generally as in Western Europe, with the exception that leaflets and word-of-mouth transmission can be used to disseminate particular selections of passages from the Koran concerning the end of the evil man, the godless, the self-seeking, the

oppressor and

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oppressor and the unjust. This treasury of effective PM material has not been exploited by us in any field, and this particular theme places us on the most solid traditional basis of belief.

(f) Africa:

Our current capabilities are nil in this area and require speedy build-up. The Soviets, through tribal leadership and the indoctrination of witch doctors in the interior and the creation of selected indoctrinated cadres along the coast, make it imperative that countermeasures be taken immediately to destroy the growing legend of the Great White Father in Moscow.

(g) Southeast Asia:

Our immediate target in Southeast Asia is a vigorous attack upon neutralism. All of this government's limited capabilities in this area must be mobilized, as shown above, with specific targeting for the local problems of each area. Outside of India, local peculiarities of succession within tribal leadership should be exploited to suggest the insecurity of allegiance to the demonstrably temporary balance of power within the Kremlin.

Properly exploited and disseminated, this line could produce a clear tendency towards Titoism and to disruption within the active Communist forces in Southeast Asia.

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Regarding Indonesia, although a non-syncretical member of the Islamic community, the same remarks apply as to the Near East.

(h) Indochina:

The peculiarities of the Viet Nam and Vietnamese relations compounded with the tensions toward autonomy of the Indochinese states would justify a lengthy study of the particular perspectives to be used locally to exploit the Stalin theme. Regarding the Vietnamese forces as a target, radio and rumor techniques comparable to those to be used in Malay and Burma would be generally applicable.

(i) Mainland of China:

There will be no outstanding deviation in exploiting the theme in China from what was said regarding the Eastern European satellites. Because the new regime is still in its formative period, it might be easier here than elsewhere to discredit specific personalities within the people's republic as being only insecure political patrons by representing them (Chou En Lai, for instance) as specifically Stalin's men.

(j) North Korea:

By the use of Radio Pusan, clandestine outlets, airborne transmitters, agent rumor-spreading, the theme will be developed virtually as in Indochina. North Korea offers

a target

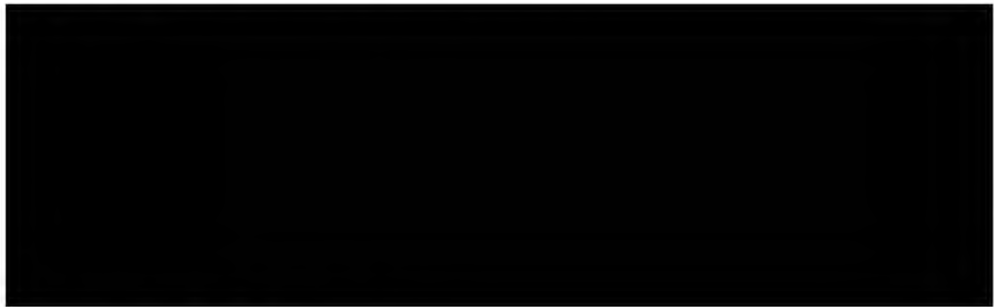
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a target unique in Asia in that the Soviet technical support troops might be able to carry back into the Soviet Union the germs of doubt it is our purpose to sow. The same applies to Manchuria and those targets in the Vladivostok area which can pick up our radio transmissions.

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(1) Latin America:

Generally speaking, exploitation of the theme in Latin America will follow the broad outline of our interim action in Western Europe.

(2) Reactions to next announcement of Stalin's Death:

(a) State Department actions:

1. Formulate and disseminate the policy of silence at all levels, both domestic and foreign.
2. Coordinate this policy with all friendly foreign governments and commit them to adhere rigorously to this policy and to exert local pressure to insure consistency.

(b) Department of Defense:

1. (same as "1," above)
2. Planning and activation of special task forces for leaflet drops by Air for a PW staffs.

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3. Development of  
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1. Development of integrated policy within the military attack system for activation on moment's notice.

4. Policy preparation within the military missions and military advisory staffs world-wide: NATO, Greece, Turkey, Philippines, Taiwan, FRG, East Zone of Germany.

5. Coordination with CIA on preparation and stockpiling of leaflets and other materials for dissemination at appointed time.

(c) **NSA AND TCA:**

Development of integrated plan of propaganda action through these channels to accord with the general policy and to meet local circumstances in each area of NSA and TCA activity.

(d) **CIA:**

1. Printing and stockpiling at selected staging areas of PW materials for use at appointed time. This will include not only leaflets but balloon barrage and other transportation equipment.

2. Preparation well in advance of the rumor line to be used by agents, clandestine radio outlets, mail campaigns, etc.

3. Preparation of releases to be made by available controlled or semi-controlled foreign radio stations.

b. **Subsequent to death:**

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